

DEPARTMENT OF DEFENSE

I. RESOURCE SUMMARY

	Budget Authority (in Millions)		
	2005	2006	2007
	Final	Enacted	Request
Drug Resources by Function			
Intelligence	\$136.359	\$148.004	\$146.715
Interdiction	666.464	440.574	464.563
Investigations	54.501	52.988	46.401
Prevention	118.502	127.855	128.080
Research & Development	18.832	21.177	24.517
State and Local Assistance	147.795	139.899	110.461
Treatment	5.374	5.597	6.153
Total Drug Resources by Function	\$1,147.827	\$936.094	\$926.890
Drug Resources by Decision Unit			
Counternarcotics Central Transfer Account	\$905.827	\$936.094	\$926.890
Supplemental Account ^{/1}	242.000	-	-
Total Drug Resources by Decision Unit	\$1,147.827	\$936.094	\$926.890

Drug Resources Personnel Summary			
Total FTEs (direct only)	1,405	1,421	1,448
Drug Resources as a Percent of Budget			
Total Agency Budget (in billions)	\$478.9	\$466.6	\$466.6
Drug Resources Percentage	0.24%	0.20%	0.20%

^{/1} Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief, 2005.

II. PROGRAM SUMMARY

- The Department of Defense (Defense) plays an important role in the nation's counterdrug program. Its activities include mandatory counternarcotics detection and monitoring missions; internal demand reduction activities; permissive counternarcotics support to domestic and host nation law enforcement and/or military forces; and other counternarcotics missions that support the war on terrorism, readiness, national security, and security cooperation goals.

Defense carries out these missions by acting as the single lead federal agency to detect and monitor the aerial and maritime transit of illegal drugs toward the United States; collecting,

analyzing and disseminating intelligence on drug activity; providing training for U.S. and foreign drug law enforcement agencies and foreign military forces with drug enforcement responsibilities; and approving and funding Governors' State Plans for National Guard use, when not in federal service, to support drug interdiction and other counternarcotics activities, as authorized by state laws.

In accordance with its statutory authorities, Defense will use its counternarcotics resources as effectively and efficiently as possible to achieve national and Department counternarcotics priorities. Defense will focus on programs that fulfill statutory responsibilities, use military-unique resources and capabilities, and advance the priorities of the *National Drug Control Strategy*. Finally, Defense will use its counternarcotics authorities and funding to support efforts in the war on terrorism to implement the Department's Security Cooperation Guidance.

While Defense carries out demand reduction programs to maintain the Armed Forces as an effective fighting force; most of its counterdrug activities combat drug trafficking and, incidentally, the movement of other threats to the United States, its friends and allies. Accordingly, Defense will focus on counternarcotics activities that will contribute to the war on terrorism; Security Cooperation Guidance; Military readiness; and National Security.

In order to best characterize and describe the support Defense provides, the Department defined four mission areas to encompass the scope of the Department's program. These mission areas are:

- **Demand Reduction:** The Department has assimilated the President's goal of a 25 percent reduction in drug use over five years into its strategic plan. The approach emphasizes prevention of drug use through pre-accession and random drug testing, anti-drug education and treatment. Emphasis is placed on deterring drug use through cost-effective drug testing with punitive consequences for members who are identified as drug users.
- **Domestic Support:** In light of the conflicts in Iraq and Afghanistan and the Department's continuing global war against terror, Defense will limit its domestic counterdrug contributions to those functions that are militarily unique and benefit the Department's primary missions. Domestic support includes translation, intelligence, communications, aerial and ground reconnaissance, transportation, border fence and road construction, eradication (excluding contraband destruction), and training. Additionally, the Department committed to improving information sharing between Defense and law enforcement agencies in support of counter-narcoterrorism objectives.
- **Intelligence and Technology Support:** Defense will continue to provide critical intelligence support to national policies designed to dismantle narcotics trafficking and international terrorist organizations benefiting from drug trafficking. Most of the collection and analysis is unique, and is essential to national and international efforts. The use of new technology continues to be instrumental in combating narcoterrorist activities. Defense will continue to test, evaluate, develop and deploy technologies that

are used to collect and survey suspect narcoterrorist air, land, or sea smuggling operations.

- **International Support:** Defense has expanded its counternarcotics mission to include targeting those terrorists groups worldwide that use narcotics trafficking to support terrorist activities. In order to support the war on terrorism, Defense will use its resources in regions where terrorists benefit from illicit drug revenue or use drug smuggling systems.

III. BUDGET SUMMARY

2006 Program

- The Defense FY 2006 counternarcotics budget is \$936.1 million. This funding supports the following activities:
 - **Demand Reduction (\$133.5 million):** A total of \$26.3 million is for the National Guard State Plans and Service outreach programs, and the Young Marines outreach program, and \$107.2 million is for the continued support of defense demand reduction programs. These funds support drug testing for active duty military, National Guard and Reserve personnel, and Defense civilian employees; drug abuse prevention/education activities for military and civilian personnel and their dependents; and drug treatment for military personnel.
 - **Domestic Support (\$245.9 million):** This funding supports federal, state and local drug law enforcement agency's (DLEAs) requests for domestic operational and logistical support, and will assist the DLEAs in efforts to reduce drug-related crime. Of this amount, \$200.0 million is for the portion of the total National Guard State Plans that supports domestic law enforcement efforts and the counter-narcoterrorism schools; \$13.9 million is for Domestic Operational Support, such as US Northern Command (NORTHCOM) counter-narcoterrorism support to DLEAs and Title 10 National Guard translation efforts; \$32.0 million is for domestic detection and monitoring efforts (Tethered Aerostats).
 - **Intelligence and Technology Support (\$145.4 million):** Intelligence programs collect, process, analyze, and disseminate information required for counter-narcoterrorism operations. Technology programs increase the Department's abilities to target narco-terrorist activity. A total of \$85.9 million is for counter-narcoterrorism intelligence support and analysis; \$30.0 million is for signal intelligence (SIGINT) collection and processing; \$11.7 million is for Service and special operations forces command and control programs; and \$18.0 million is for counternarcotics technology efforts.
 - **International Support (\$411.4 million):** Counter-narcoterrorism programs support efforts in the U.S. Central Command, U.S. Southern Command, U.S. Pacific Command, and U.S. European Command Area of Responsibilities to detect, interdict, disrupt or curtail activities related to substances, material, weapons or resources used to finance,

support, secure, cultivate, process or transport illegal drugs. Funding includes \$196.5 million to support operations in these Areas of Responsibility, including Section 1033 support; \$172.3 million is for detection and monitoring platforms and assets; and \$42.6 million is for AOR Command and Control support, including operations of Joint Interagency Task Forces West and South.

2007 Request

- The Department's Counternarcotics Central Transfer Account request of \$926.9 million for FY 2007 includes price growth of \$20.6 million and program decreases of \$29.8 million from the FY 2006 level of \$936.1 million. The Department's FY 2007 counter-narcoterrorism budget shown below will continue to fund, within fiscal constraints, an array of effective programs that support the *National Drug Control Strategy* and Department goals shown below:
 - **Demand Reduction (\$134.2 million):** A total of \$20.4 million is for the National Guard State Plans and Service outreach programs, and the Young Marines outreach program, and \$113.9 million is for the continued support of demand reduction programs.
 - **Domestic Support (\$205.7 million):** This proposal includes \$156.4 million for their portion of the total National Guard State Plans that supports domestic law enforcement efforts and the counter-narcoterrorism schools; \$15.5 million is for Domestic Operational Support, such as NORTHCOM counter-narcoterrorism support to DLEAs and Title 10 National Guard translation efforts; and \$34.2 million is for domestic detection and monitoring efforts (Tethered Aerostats).
 - **Intelligence and Technology (\$151.0 million):** Intelligence programs collect, process, analyze, and disseminate information required for counter-narcoterrorism operations. Technology programs increase the Department's abilities to target narco-terrorist activity. A total of \$88.4 million is for counter-narcoterrorism intelligence support and analysis; \$23.0 million is for SIGINT collection and processing; \$12.0 million is for Service and SOCOM command and control programs; and \$20.8 million is for Counter Drug Technology efforts.
 - **International Support (\$436.0 million):** This proposal includes \$203.5 million to continue support to those Areas of Responsibility (AOR), including Section 1033 support; \$177.9 million is for detection and monitoring platforms and assets; and \$54.6 million is for AOR Command and Control support, including operations of Joint-Interagency Task Forces (JIATF) West and South.

IV. PERFORMANCE

Summary

- This section on program accomplishments is drawn from Defense's FY 2007 Budget Estimate, with accompanying FY 2005 internal management performance accomplishments narrative. Defense also developed a performance plan for 2007 which outlines goals, Defense's expected effect on goals, program performance results, and targets appropriate to Defense's counternarcotics support role.
- The Defense counternarcotics program has not been reviewed under the Administration's PART process. The outcome measures presented indicate in part how program performance is being monitored.
- Defense is on track to reduce drug use among active duty and civilian personnel by 25 percent over the next few years. The actual active duty percent positive test rate was 0.70 percent against a projected annual target of fewer than two percent for FY 2005. Data for drug use among civilian personnel will not be available until mid-2006.
- Defense assets provided significant support to domestic and foreign drug law enforcement agencies in the areas of training, communications support, infrastructure, intelligence, transportation, equipment, command and control, and detection and monitoring. Selected examples of performance measures of such support are depicted in the chart below.

Defense Counternarcotics			
PART Review			
Last Year Reviewed	Not Reviewed	Rating Received	Not Reviewed
Selected Measures of Performance			
Selected Outcome-Oriented Measures	FY 2005 Measure	FY 2005 Target	FY 2005 Achieved
Demand Reduction			
■ Active duty military personnel testing positive for drug use	% positive	under 2.0%	0.7%
Partner Nation Support			
■ Colombia - Number of basic rotary pilots trained/graduated	Count	30	22
■ Colombia - Number of COLAR helicopter mechanics trained/graduated	Count	35	32
■ Operational Readiness rate for COLAR rotary wing UH-60 FMF aircraft	% ready	65%	82%
■ Operational Readiness rate for COLAF aircraft C-130 FMF aircraft	% ready	65%	83%
■ Afghanistan Training – 6 training events *	Personnel	n/a	1,601
■ Andean Ridge Training – 19 training events	Personnel	n/a	943
■ Pacific Region Training – 18 training events	Personnel	n/a	899
Domestic Support to Law Enforcement			
■ Heroin seized with National Guard support	lbs	n/a	2,139
■ Marijuana seized with National Guard support	lbs	n/a	1,986,178
■ Cocaine seized with National Guard Support	lbs	n/a	353,225
■ Ecstasy seized with National Guard support	Pills	n/a	560,971
Transit Zone International and Detection & Monitoring Air Programs			
■ AWACS/E-3C (AEW) - sorties/operational hours	sorties	n/a	37
	Op Hours	n/a	232
■ ROTHF - tracks sorted contributing to drugs seized (pounds)	Tracks	n/a	147,875
	lbs	n/a	10,825
■ E-2C (AEW) - sorties/operational hours.	sorties	n/a	279
	Op Hours	n/a	756
■ P-3C and P-3 CDU – sorties/operational hours	sorties	n/a	29
	Op Hours	n/a	123
Transit Zone International and Detection & Monitoring Maritime Programs			
■ P-3 A, B, C and P-3 CDU – sorties/operational hours/resultant lbs. of drugs seized.	sorties	n/a	680
	Op Hours	n/a	525
	lbs	n/a	94,936
■ E-2C (MPA, AEW/MPA) – sorties/operational hours/resultant lbs. of drugs seized	sorties	n/a	197
	Op Hours	n/a	555
	lbs	n/a	10,296

* Defense has not established targets for support external to Defense. As part of the refinement of its performance plan, DOD is assessing the feasibility of setting targets for its support functions.

Discussion

- Demand Reduction:** Defense set a goal of reducing the amount of drug use in the entire Defense population by 10 percent in two years and 25 percent in five years using 2000 as a baseline. This goal was established in FY 2002. The percentage of active duty personnel drug tests that return positive results for illicit drugs was 0.70 percent in 2005. This puts Defense well below the projected glide slope for active duty drug positive tests.

- Source Zone Partner Nation Support:** Defense maintains a primary focus on supporting counternarcotics efforts in Colombia and in FY 2005, operations in Afghanistan. In addition to aviation training in Colombia, Defense provided medical supplies and training, mobility support, increased intelligence support and countermine equipment. It also provided infrastructure support to assist in Colombia's Plan Patriota, an aggressive offensive operation against the FARC and other narcoterrorist organizations. In Afghanistan, contracts were put in place to support counternarcotics operations. This assistance includes training and equipping an Afghan narcotics interdiction unit and other police forces, mobility support, and infrastructure. Communications equipment has also been ordered, which will be key to establishing command and control and passing actionable intelligence. Training support was also provided to other partner nations including: Ecuador, Peru, Bolivia, Paraguay, Mexico, Thailand, Philippines, Malaysia, and Uzbekistan.
- Domestic Support:** The National Guard supported the maintenance and management of four regional counternarcotics training centers which provide training for regional law enforcement agencies. Narcotics-related documents were translated by National Guard personnel in support of law enforcement efforts. Drug seizures with National Guard support are depicted on the chart above. In addition to these seizure results, National Guard support to law enforcement resulted in over 61,000 arrests; over 11,000 weapons; 4,000 vehicles; and \$241.0 million of currency confiscated from illicit drug traffickers.
- Transit Zone:** Defense provided assets in support of multi-agency counternarcotics detection and monitoring operations to both JIATF-East and JIATF-West. These assets include aircraft, helicopters, naval ships, and radar, which are employed in concert with other assets from the U.S. Coast Guard and Immigration and Customs Enforcement (ICE). Defense also provides intelligence and communications support and command and control for JIATF-South and West and continues to develop appropriate support for Central Command (CENTCOM). Defense assets normally have attached USCG Law Enforcement detachments that actually conduct the lawful search and seizure of suspect narcotrafficking vessels. In the CENTCOM area of operation, Defense assets conduct interdiction operations as part of the war against terrorism.